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China: The Cement Industry in 1972

## **Confidential**

ER RP 73-10 June 1973

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#### CHINA: THE CEMENT INDUSTRY IN 1972

1. In 1972 the People's Republic of China (PRC) produced almost 30 million metric tons of cement, compared with 14 million tons in 1965 (see Table 1).

Table 1

China: Cement Production

			Million Metric Tons
	Total	Modern Plants	Small Plants
1965	13.9	10.5	3.4
1966	15.3	. 11.6	3.7
1967	13.2	9,9	3.3
1968	13,6	10.2	3.4
1969	18.3	11.9	6.4
1970	20.8	12.9	7.9
1971	24.2	14.5	9.7
1971	29.8	15.5	14.3

Although significant growth has occurred in the modern sector, the advance in output from the small plant sector has been phenomenonal. As a share of total cement production, the small plants contributed 24% in 1965 and 48% in 1972. Cement from these plants, although of roughcast quality, is suitable for numerous building projects in rural areas. As a result, the central government can channel most of the output of modern plants into the advanced sectors of the economy.

#### The Modern Sector

2. The modern sector of the Chinese cement industry consists of 56 known plants with a total of 125 rotary kilns (see Table 2). Two new kilns are currently under construction, one in Fukien and one in Kiangsi. The modern sector produced 15.5

Note: Comments and queries regarding this publication are welcomed. They may be directed to 25X1A of the Office of Economic Research, Code 143, Extension 7107.

25X1A

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Table 2

China: Modern Cement Plants and Production 1972

			Thousand N	Metric Tons
Region and Province	Number of Modern Plants	Number of Rotary Kilns	Estimated Output	Estimated Capacity
Гotal	56	125	15,500 <sup>1</sup>	17,750
Northeast	11	19		3,040
	2	3	••••	640
Heilungkiang Kirin	2	3	425	500
	7	13	****	1,900
Liaoning	8	24	••••	2,740
North	2	3		450
Honan	2	9		700
Hopeh	2			
Inner Mongolian	n 1	2		300
Autonomous Regio	11 1	2		
Peking and			,,,,	
Tientsin	2	 6	****	750
Shansi		4	430	540
Shantung	1 9	22	2,490	2,950
East		3	360	450
Anhwei	1	4	540	600
Chekiang	3	8	960	1,200
Kiangsu	3	7	630	700
Shanghai	2	14		2,150
Central	9	3	****	450
Hunan	2	9	••••	1,450
Hupeh	5	2	****	250
Kiangsi	2	_	1,690	2,120
South	7	16	280	350
Fukien	2	3	350	450
Kwangsi Chuang	1	3	1,060	1,320
Kwangtung	4	10		3,200
Southwest	9	21	****	900
Kweichow	3	7	·••• N	1,700
Szechuan	4	10	1444	
Tibet	****	****	400	 600
Yunnan	2	4	480	1,550
Northwest	3	9	1,345 400	500
Kansu	1	4		
Ningsia	••••			 900
Shensi	1	3	810	
Sinkiang	1	2	135	150
Tsinghai	****	****	****	•••

<sup>1.</sup> The total output figure does not represent the total of the partial output figures below it; instead it was derived from other sources. This output represents utilization rate of about 90% of midyear capacity, which is comparable with that of most other countries.

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Table 3

China: Modern Cement Plant Capacity,
Output, and Utilization Rate

	Million Metric Tons		
	Yearend Capacity	Output	Utilization Rate <sup>1</sup> (Percent)
1965	14.10	10.50	••••
1966	14.25	11.60	81.8
1967	14.40	9.90	69.1
1968	14.60	10.20	70.3
1969	15.50	11.90	79.1
1970	16.00	12.90	81.9
1971	16.70	14.50	88.7
1972	17.75	15.50	90.0

<sup>1.</sup> Output as a percent of midyear capacity. Midyear capacity is the average of the capacity at the beginning and the end of the calendar year.

million tons in 1972, indicating a utilization rate of 90% of capacity (see Table 3). This utilization rate is comparable with that of other countries. Plans for expansion at existing plants should add at least 750,000 tons per year of new capacity by the end of 1973, which would raise total capacity to about 18.5 million tons and output to about 16.5 million tons.

3. The modern sector operated well below capacity during the economic retrenchment of the early 1960s, and production was disrupted during the Cultural Revolution (1966-69). Since 1969 a step-up in production has taken up this slack; output has increased almost twice as fast as capacity. Thus, future growth in output must come from additions to plant capacity. Recent construction activity has required a 7%-10% annual increase in output of high-quality cement, and new uses for cement have been developing. With a scarce timber resource base, cement is increasingly replacing lumber for

<sup>1.</sup> For example, the average for 1954-68 for Brazil was 87%, varying from 79% to 94%.

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use as railroad ties, pit props for mines, towers for electric transmission lines, and in a small but thriving cement boat industry (a 3,000-ton wire-mesh reinforced concrete coastal cargo ship was launched 9 April 1973).

#### The Small Plant Sector

- 4. In the past few years, Chinese public statements on the cement industry have stressed the importance of the small plant sector. These statements indicate that the "over 2,400" small cement plants produced almost one-half of total national production in 1972. Since 1965 the average annual increase in output from these small plants has been four times that of the modern sector -- 23% for small plants, compared with nearly 6% for large plants.
- The small plant program was a Leap Forward project, which fell into disuse during the early 1960s when many of the plants were abandoned. output of the small plants, revived during the Cultural Revolution, has grown at an average annual rate of 31% since 1969. By the end of 1971, China had 1,800 small plants, and an additional 600 were built in 1972. An increase in efficiency is indicated by the estimate of average output per plant in 1972 of 5,960 tons (see Table 4), compared with the 1971 average of 5,400 tons. Concurrent with the growth of the number of plants and the increase in output per plant, the grade of output has improved to more usable levels. The average grade of cement 2 produced in small plants, which was 150 in 1960, has been raised to about 400. Although not sufficiently strong for major loadbearing structures (grade 500 or better is needed for bridges, buildings, etc.), this cement is good enough for rural hydrology projects, sidewalks, and surfacing of floors in buildings and tunnels.
- 6. The growth of the small plant sector, which frees the modern sector from pressure to supply cement for rural use, allows larger amounts of high-quality cement produced in modern rotary kilns to be supplied for military and industrial construction. The Chinese claim that 70% to 80% of the output of small plants goes to the agricultural sector.

<sup>2.</sup> The grade is a quality measurement. Grade 400, when made into concrete, will withstand a pressure of 400 kilograms per square centimeter.

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Table 4

China: Small Cement Plants and Production 1972

		Thousand M	etric Tons
Region and	Number of	Estimated	Average
Province	Small Plants	Output	Output
Total	2,400 <sup>1</sup>	14,3 <b>00</b> <sup>2</sup>	5.96
Northeast	266 <sup>3</sup>	****	••••
Heilungkiang	47 <sup>3</sup>	****	••••
Kirin	117	434	3.71
Liaoning	102	••••	
North	704	****	
Honan	100	***	••••
Hopeh	129	****	
Inner Mongolian			
Autonomous Region	40	****	
Peking and			
Tientsin	N.A.	****	
Shansi	225	****	••••
Shantung	210	1,000	4.76
East	250	2,830	11.32
Anhwei	77	720	9.35
Chekiang	80	1,150	14.38
Kiangsu	93	960	10.32
Shanghai	N.A.	••••	
Central	138 <sup>3</sup>	••••	
Hunan	23	****	****
Hupeh	93	1004	****
Kiangsi	127	(***	••••
South	321	3,245	10.11
Fukien	59	410	6.95
Kwangsi Chuang	112	250	2.23
Kwangtung	150	2,585	17.23
Southwest	86 <sup>3</sup>	*1**	****
Kweichow	N.A.	****	
Szechuan	N.A.		****
Tibet	23	****	****
Yunnan	84	206	2.45
Northwest	4913	***	
Kansu	77	120	1.56
Ningsia	243	****	****
Shensi	3074	382	1.24
Sinkiang	80	135	1.69
Tsinghai	33	1444	••••

<sup>1.</sup> The Chinese press claimed more than 2,400 small cement plants. Of the 2,400 small plants,

<sup>2,256</sup> are accounted for in this table.2. The total output figure does not represent the total of the partial output figures below it; instead it was derived from other sources.

<sup>3.</sup> Representing minimum figures derived from adding all individual plants mentioned in the open press. No aggregate figure was given.

<sup>4.</sup> In Shensi Province, 107 plants are run at or above the county level and 200 others are run by communes. The commune plants appear to be very small and thereby distort the average output downward.

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### Regional Distribution of Cement Production

The geographic distribution of modern cement plant capacity has altered strikingly during the last two decades. In 1949 the modern cement capacity was concentrated in the northeast and along the coast, with little or nothing in interior provinces. New plants have been built in the regions that were cement deficit. Production in the interior regions has now been adjusted so that the proportion of modern cement capacity approximates the proportion of population except in the north region. The north region, however, is compensated for this deficit by a disproportionate number of small plants (see As an example of the magnitude of this Table 5).

Table 5 China: The Cement Industry -- Regional Statistics 1972

Percent

				101001.1
Region	Total Number of Small Plants	Total Capacity of Modern Plants	Population <sup>1</sup>	Land Area
Total	100.0	100.0	100.0	100.0
Northeast	11.1	17.1	8.6	12.6
North	29.3	15.4	26.4	11.6
East	10.42	16.6	17.2	3.8
	5.8	12.1	13.3	5.9
Central	13.4 <sup>2</sup>	11.9	11.2	6.0
South		18.0	17.0	25.2
Southwest Northwest	3.6 20.5	8.7	6.3	34.9
Unlocated	$6.0^{3}$	••••	••••	****

<sup>1.</sup> Population is based on 1957 estimates.

change, the industrial northeast, which had 42% of modern capacity in 1952, has seen its share fall to 35% in 1957, 28% in 1965, and 17% currently. Although changes of this size are not expected for the future, development will continue for the areas that now have to bear high freight charges for cement. In Tibet, which has no modern plants, the price of cement can be as high as five times the ceiling price in the vicinity of a modern plant -- the

<sup>2.</sup> The small plants in these areas appear to have higher than average yearly outputs, compensating in part for the lower percentage figures.

<sup>3.</sup> Most of the unlocated plants are probably in the central and southwest regions.

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difference being due to motor vehicle transport charges.

The majority of small plants are in areas that have little modern capacity, such as the underdeveloped northwest. While a greater number of small plants are distributed in the cementpoor regions, considerable variation exists among plants in levels of output. The 491 small plants in the northwest have a yearly output averaging between 1,200 and 1,700 tons, whereas the 250 plants in the eastern region average more than 11,000 tons. These figures indicate that the most efficient plants in the small plant sector are concentrated in the eastern and southern regions. The east, with 10% of the small plants, produced 20% of the small plant output in 1972, whereas the northwest, with 20% of China's small plants, produced only 6% of the output.

<sup>3.</sup> Because capacity figures are not available for small plants, the number of plants is used as a less accurate -- but available -- substitute.

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1970	20,8	12.9	7.9	
1971	24.2	14.5	9.7	
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Although significant growth has occurred in the modern sector, the advance in output from the small plant sector has been phenomenonal. As a share of total cement production, the small plants contributed 24% in 1965 and 48% in 1972. Cement from these plants, although of roughcast quality, is suitable for numerous building projects in rural areas. As a result, the central government can channel most of the output of modern plants into the advanced sectors of the economy.

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### The Modern Sector

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MEMORANDUM FOR: CRS/ADD Release

SUBJECT:

Release of ER RP 73-10, China: The Cement Industry in 1972, June 1973, Confidential, to Foreign Governments

It is requested that the attached copy of subject report be forwarded as follows:

#51

Washington, D. C.

All OER responsibilities as defined in the DDI memorandum of 13 August 1952, "Procedures for Dissemination of Finished Intelligence to Foreign Governments," as applicable to this report have been fulfilled.

25X1A

Chief, St/P/C/OER

1 Attachment

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